## Organization of American States – OAS Inter-American Drug Abuse Control Commission – CICAD

## Multilateral Evaluation Mechanism MEM



# Uruguay

2005 PROGRESS REPORT IN DRUG CONTROL



IMPLEMENTATION OF RECOMMENDATIONS FROM THE THIRD EVALUATION ROUND





#### **RECOMMENDATION 1:**

### ALLOCATE THE RESOURCES NECESSARY FOR THE NATIONAL DRUGS BOARD TO EFFECTIVELY CARRY OUT ITS RESPONSIBILITIES

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that the 2004 budget contains an allocation to the National Drug Board supplementing the budget already granted to implement an addiction treatment center. An allocation was included in the National Budget Act for National Drug Board investments for the period 2006–2009, as well as a larger sum than previously granted.

CICAD expresses its satisfaction with the implementation of this recommendation.

#### **RECOMMENDATION 2:**

RATIFY THE INTER-AMERICAN CONVENTION ON MUTUAL ASSISTANCE IN CRIMINAL MATTERS, A RECOMMENDATION REITERATED FROM THE FIRST EVALUATION ROUND, 1999–2000

PUBLICATION DATE: JANUARY 2001
REITERATION DATE: JANUARY 2003

**JUNE 2005** 

Uruguay reports that the Inter-American Convention on Mutual Assistance in Criminal Matters remains in the Ministry of Foreign Affairs, to be forwarded to the legislature. The country expects it to be approved when the new legislature is installed.

CICAD notes with concern that Uruguay has not moved forward in implementing this recommendation, which was assigned during the First Evaluation Round, 1999–2000, and urges the country to complete the approval and ratification process of this inter-American legal instrument.

#### **RECOMMENDATION 3:**

RATIFY THE FOLLOWING PROTOCOLS TO THE UNITED NATIONS CONVENTION AGAINST TRANSNATIONAL ORGANIZED CRIME, A RECOMMENDATION REITERATED FROM THE SECOND EVALUATION ROUND, 2001–2002:

- PROTOCOL AGAINST THE SMUGGLING OF MIGRANTS BY LAND, SEA AND AIR
- PROTOCOL AGAINST THE ILLICIT MANUFACTURING OF AND TRAFFICKING IN FIREARMS, THEIR PARTS AND COMPONENTS AND AMMUNITION

PUBLICATION DATE: JANUARY 2003 REITERATION DATE: JUNE 2005

Uruguay reports that the Protocol against the Smuggling of Migrants by Land, Sea and Air was adopted in Law 17861, of December 15, 2004, while the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, their Parts and Components and Ammunition is before the Senate's International Affairs Committee for discussion, processing, and possible adoption.

CICAD notes its satisfaction with the implementation of this recommendation as regards the Protocol against the Smuggling of Migrants by Land, Sea and Air.



CICAD urges the country to ratify the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, their Parts and Components and Ammunition, as this recommendation was assigned during the Second Evaluation Round, 2001–2002.

#### **RECOMMENDATION 4:**

IMPLEMENT A FORMAL MECHANISM FOR EVALUATING THE EFFICIENCY OF THE SYSTEM FOR COMPILING, ORGANIZING, AND ANALYZING DRUG-RELATED DATA AND DOCUMENTATION

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that drug use-related data is analyzed by the Uruguayan Drugs Observatory. The country reports that the supply control information system has now been formalized, and that the Observatory has an ongoing studies system with regard to demand control data as well as a continuous record-keeping system on treatment centers. The country informs that the assistance network is being established.

Nonetheless, Uruguay reports that it does not have a formal data collection system.

CICAD encourages Uruguay to continue efforts to implement this recommendation.

#### **RECOMMENDATION 5:**

DEVELOP PREVENTION PROGRAMS TARGETING WOMEN, AS WELL AS WORKPLACE PREVENTION PROGRAMS IN THE PUBLIC SECTOR

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that it is conducting a survey of the drug use prevention programs administered by the various public agencies.

CICAD encourages the country to take the steps necessary to comply with this recommendation.

#### **RECOMMENDATION 6:**

APPROVE AND IMPLEMENT MINIMUM STANDARDS OF CARE IN DRUG ABUSE TREATMENT, A RECOMMENDATION REITERATED FROM THE FIRST EVALUATION ROUND, 1999–2000

PUBLICATION DATE: JANUARY 2001 REITERATION DATE: JANUARY 2003 JUNE 2005

Uruguay reports that the Ministry of Public Health set up a commission to study these standards.

CICAD expresses its concern at the lack of progress to comply with this recommendation assigned during the First Evaluation Round, 1999–2000, and urges the country to step up its efforts towards its implementation.



#### **RECOMMENDATION 7:**

#### IMPLEMENT A SYSTEM TO EVALUATE THE QUALITY OF TREATMENT SERVICES PROVIDED

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that when treatment standards are approved, the pertinent steps will be taken to evaluate the quality of the standardized services.

CICAD encourages the country to implement this recommendation once the minimum drug use treatment standards have been approved.

#### **RECOMMENDATION 8:**

## INCLUDE SYSTEMS FOR EARLY DETECTION AND CASE REFERRAL AMONG TREATMENT METHODS

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that in 2005, training workshops were held for primary care workers nationwide, with a view to establishing a network of care services ranging from initial care to highly specialized services in this area.

During 2006, the National Information and Reference Center of the Anti-Drug Network "Yellow Portal" will be launched, for the treatment of referred cases that cannot be handled at the primary care level.

CICAD recognizes the efforts made by Uruguay and encourages the country to take the steps necessary for full compliance with the recommendation.

#### **RECOMMENDATION 9:**

## DEVELOP STUDIES TO ENABLE THE COUNTRY'S EXISTING TREATMENT PROGRAMS TO BE EVALUATED IN A COMPREHENSIVE MANNER

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that the National Drug Board, the Ministry of Public Health, and the Montevideo City Council set up a group that is preparing a proposal for provision of treatment services to problematic drug users.

CICAD encourages Uruguay to continue working to comply with this recommendation.



#### **RECOMMENDATION 10:**

## CREATE REGISTRIES TO OBTAIN SYSTEMATIC DATA ON DRUG USE-RELATED MORTALITY AND DRUG USE-RELATED TRAFFIC ACCIDENTS

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that has requested financing and presented a project that would enable this recommendation to be implemented. While awaiting a response, work is being done with other public organizations to move forward in implementing the recommendation.

CICAD encourages Uruguay to take necessary measures towards implementing the recommendation.

#### **RECOMMENDATION 11:**

IMPLEMENT A SYSTEM TO OBTAIN INFORMATION ON THE NUMBER OF PENAL, CIVIL, AND ADMINISTRATIVE SANCTIONS IMPOSED TO PREVENT THE DIVERSION OF PHARMACEUTICAL PRODUCTS

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that databases are being set up to register sanctions. The country informs that high-level consultations are also underway to plan how to record referral data.

CICAD encourages the country to step up its efforts to comply with this recommendation.

#### **RECOMMENDATION 12:**

IMPLEMENT A SYSTEM TO OBTAIN INFORMATION ON THE NUMBER OF PENAL, CIVIL, AND ADMINISTRATIVE SANCTIONS IMPOSED TO PREVENT THE DIVERSION OF CONTROLLED CHEMICAL SUBSTANCES

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that databases are being set up to register sanctions. The country informs that high-level consultations are also underway to plan how to record referral data.

CICAD encourages the country to step up its efforts to comply with this recommendation.

#### **RECOMMENDATION 13:**

IMPLEMENT A SYSTEM TO OBTAIN INFORMATION ON THE NUMBER OF PRIOR NOTIFICATIONS ISSUED AND RECEIVED

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that it has begun to implement this recommendation. The thrust and scope of the measures taken cannot be established from the information provided by the country.

CICAD encourages Uruguay to step up its efforts toward compliance with this recommendation.



#### **RECOMMENDATION 14:**

IMPLEMENT A SYSTEMATIC RECORDKEEPING SYSTEM TO ENABLE INFORMATION TO BE OBTAINED ON CONVICTIONS FOR ILLICIT DRUG TRAFFICKING AND ILLICIT DRUG POSSESSION

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that it has not begun to implement this recommendation.

CICAD encourages the country to take the necessary steps towards the fulfillment of this recommendation.

#### **RECOMMENDATION 15:**

DEVELOP A SYSTEM TO OBTAIN INFORMATION ON ARRESTS, TRIALS, AND CONVICTIONS IN CONNECTION WITH ILLICIT POSSESSION AND TRAFFICKING IN FIREARMS AND AMMUNITION

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that it has not begun to implement this recommendation.

CICAD encourages the country to take the necessary steps towards the fulfillment of this recommendation.

#### **RECOMMENDATION 16:**

COMPILE RECORDS ON THE NUMBER OF FIREARMS, AMMUNITION, EXPLOSIVES, AND OTHER RELATED MATERIALS SEIZED AS PART OF ILLICIT DRUG TRAFFICKING-RELATED PROCEEDINGS

**PUBLICATION DATE: JUNE 2005** 

Uruguay reports that the Uruguayan Drugs Observatory receives and processes the information on the number of firearms, ammunition, explosives, and other related materials seized in drug trafficking cases. This information is entered off-line into the Uniform Statistical System on Control of the Supply Area (CICDAT) program of the CICAD/OAS.

CICAD expresses its satisfaction with the implementation of this recommendation.

#### **RECOMMENDATION 17:**

IMPLEMENT A SYSTEM FOR MONITORING REPORTS OF SUSPICIOUS OPERATIONS AND A METHOD TO EVALUATE THE EFFECTIVENESS OF SUCH A SYSTEM

**PUBLICATION DATE: JUNE 2005** 

Uruguay informs that in 2005 the number of reports of suspicious operations (ROS) issued by obliged subjects increased substantially. Consequently, along with efforts to consolidate the reporting system, the process of selecting an appropriate information system is now under way. To that end, two alternatives are being evaluated: 1)- Software offered by Spain through the Executive Service of the Commission on Prevention of Money Laundering and Financial Infractions, and 2)-



Software negotiated through the Financial Action Task Force of South America (GAFISUD). Likewise, the country reports that financial contributions are being sought for its implementation.

CICAD encourages the country to take the steps necessary for implementing this recommendation.

#### CONCLUSIONS

Uruguay is making efforts toward complying with the 17 recommendations assigned during the Third Evaluation Round, 2003–2004: two have been completed, 10 are in process, and five show no progress toward implementation.

The country complied with the approval of a budget for the operations and investments of the National Drugs Board for the 2006–2009 period, and by the records kept of the number of firearms, ammunition, explosives, and other related materials seized in drug trafficking cases.

Of the five recommendations in which no progress can be seen, three were reiterations from the First Evaluation Round, 1999–2000, namely: ratification of the Inter-American Convention on Mutual Assistance in Criminal Matters; ratification of the Protocol Against the Illicit Manufacturing of and Trafficking of Firearms, their Parts and Components and Ammunition; and the approval and implementation of minimum standards of care for drug users. It should be noted that this last item will determine compliance with the recommendation regarding the implementation of a system for assessing the quality of the treatment services provided.

Uruguay is making progress in expanding its knowledge base on the drug problem by conducting studies and establishing mechanisms for gathering and processing relevant information on the issue.

CICAD recognizes the commitment made by Uruguay to the Multilateral Evaluation Mechanism process and encourages the country to persevere in its efforts to implement the recommendations that are pending.